

SITUATION OVERVIEW

In 2022, the International Organization for Migration (IOM) in Yemen will continue to respond to the severe and growing humanitarian crisis through the provision of lifesaving multisectoral humanitarian and recovery assistance. Along with meeting acute humanitarian needs, IOM is addressing pre-existing drivers of fragility and improving access to durable assistance, both of which aim to reduce beneficiaries' reliance on humanitarian aid and support them to transition from emergency to recovery conditions. IOM's frontline humanitarian response in Yemen is needs-based, community-led and accountable.

This Appeal document outlines IOM's Strategic Priorities in Yemen and its Response Plan for 2022. The response priorities outlined here are in line with IOM's 2022 Crisis Response Plan for Yemen, the Yemen Humanitarian Response Plan, IOM's Migrant Response Plan for the Horn of Africa and Yemen 2022, and IOM's Regional Strategy for Middle East and North Africa 2020-2024. IOM's strategy in Yemen is anchored in its mandate and contributes towards achieving the commitments enshrined in the 2030 Agenda and the Global Compact for Safe, Orderly and Regular Migration, as well as the United Nations Sustainable Development Cooperation Framework for Yemen.

APPEAL (USD) JANUARY-DECEMBER 2022

	СССМ	\$ 9,000,000
(2)	PROTECTION	\$ 20,000,000
***	HEALTH	\$ 20,000,000
	WASH	\$ 20,000,000
A	SHELTER-NFI	\$ 20,000,000
	СВІ	\$ 30,000,000
≥	TRANSITION & RECOVERY	\$ 30,000,000
⅓ →	DTM	\$ 10,000,000
₹		

\$ 159,000,000

STRATEGIC PRIORITIES

The protracted conflict continues to worsen vulnerabilities and threaten lives, plunging an estimated 80 per cent of Yemenis below the poverty line. In 2021, IOM's Displacement Tracking Matrix (DTM) recorded the displacement of over 157,500 people in the 13 governorates where DTM has access. While conflict remained the main driver of displacement, the situation was aggravated by a weakened economy, the COVID-19 pandemic, rains and flooding, and fuel shortages. The humanitarian situation shows no sign of improving, and the expanding conflict is predicted to contribute to widening humanitarian needs and increased displacement. Some of the worst affected by the deteriorating conditions are migrants transiting through or stranded in Yemen, hoping to reach the Kingdom of Saudi Arabia or return to their countries of origin. More than 191,000 highly vulnerable migrants need humanitarian and protection support in Yemen.

In response to the widespread needs brought on by the Yemeni crisis, this Appeal is underpinned by IOM Yemen's Response Strategy for 2022. The Strategy guides IOM's integrated approach for humanitarian and stabilization programming, in a manner that mitigates risks, ensures effectiveness and upholds humanitarian principles. IOM Yemen is prioritizing multisectoral, needsbased and area-based approaches to respond effectively to the greatest vulnerabilities across Yemen by directly implementing its humanitarian and recovery assistance.

BENEFICIARIES



2,280,000 Displaced people



2,197,436





179,192

TOTAL: 4,656,628 people

The strategic priorities are grounded in independent assessments that inform each intervention based on the realities of IOM's capacity and context. IOM's area-based approach focuses on response efforts in strategic locations where IOM can scale up its accountable humanitarian and recovery programming. Additionally, the Strategy sets the foundation for expanding Emergency Preparedness and Response operations to provide rapid assistance to communities affected by shocks.

2

IOM Yemen prioritizes three main Strategic Objectives of its programming that are essential to saving and sustaining lives and building resilience in Yemen:

STRATEGIC OBJECTIVES

-(1)

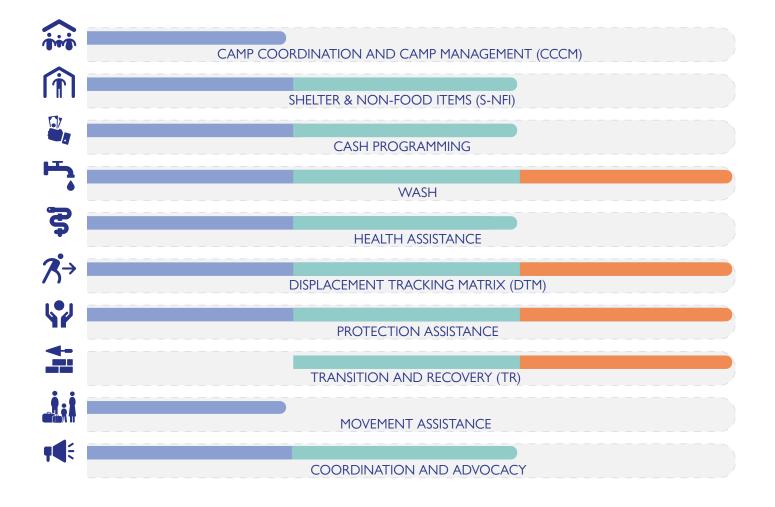
Meet the lifesaving needs of individuals and communities through the provision of front-line multisectoral assistance

2

Enhance the resilience of individuals and communities through the restoration of basic services and infrastructure, improved access to incomegeneration, socioeconomic integration and capacity building opportunities

3

Promote community stability by addressing the drivers of conflict at the local level



IOM IN YEMEN

2021 SNAPSHOT









KEY EMERGENCY RESPONSE ACHIEVEMENTS

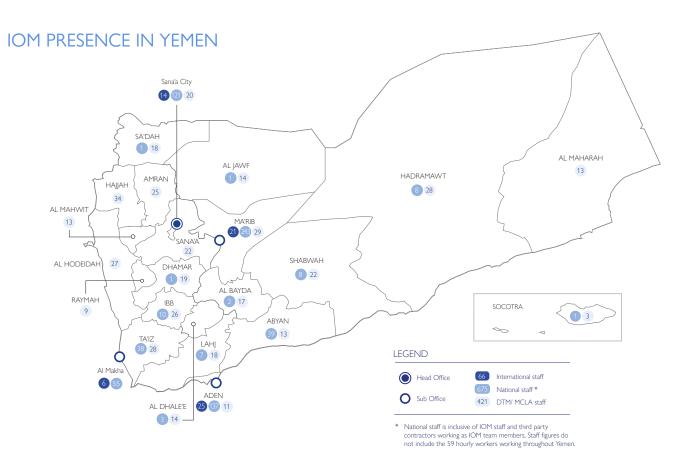
PEOPLE REACHED

HEALTH	
	5,093,223
MIGRANT ASSISTANCE & PROTECTION	
	127,840
TRANSITION & RECOVERY	
	787,007*
DTM (DISPLACEMENTS & MIGRANT MOVEMENTS)	
	213,092*

CCCM	
	149,000
SNFI	
	911,253
CASH	
	209,664
WASH	
	319,767*

*Includes indirect beneficiaries

IOM continues to navigate Yemen's complex operational landscape, focusing on providing principled life-saving assistance in a manner that mitigates risks, ensures effectiveness, is sensitive to conflict dynamics and upholds humanitarian principles. IOM's operational capacity is bolstered by strong field presence across the country, enabling the Organization to identify communities that need support and directly monitor programming. IOM Yemen's approach of direct assistance and service delivery allowed the Organization to assist more than 7 million people in 2021. In 2022, a key priority is to build the capacities of local organizations and institutions, geared toward transferring knowledge and strengthening technical and programmatic capacities of local partners. Protection, Do No Harm principles and conflict sensitivity are mainstreamed into IOM, implementing partner and sector-led programming. These efforts ensure gender sensitive programming, incorporate a robust understanding of vulnerability and promote safety, dignity and meaningful access to services.



IOM's response in Yemen is coordinated with UN agencies and international nongovernmental organizations, as well as regional, national and local partners. IOM co-leads the Refugee and Migrant Multi-Sector and the Rapid Response Mechanism. The Organization is also an active member of the camp coordination and camp management; shelter and non-food items; health; water, sanitation and hygiene, and protection clusters (leading these clusters at the sub-national level in Ma'rib governorate), as well as the gender-based violence sub-cluster and the mental health and psychosocial support working group. As co-lead of the task force on population movement, IOM produces population movement and needs assessments, which are the main source of information for emergency response preparedness and interventions in Yemen. Findings from IOM's Displacement Tracking Matrx (DTM) assessments serve as operational baselines for humanitarian response activities targeting internally displaced persons (IDPs), returnees and migrants.



CCCM | CAMP COORDINATION AND CAMP MANAGEMENT

IOM is implementing CCCM activities in Yemen that improve the living conditions of displaced families living in informal and formal sites, collective centres, communal buildings and spontaneous settlements. Activities are centred around ensuring adequate community mobilization and capacity-building; site care and maintenance; and coordination and service monitoring. CCCM teams will support integrated multisectoral interventions in sites, ensuring that IDPs have access to multisectoral services in line with SPHERE standards. IOM will also provide technical advice and capacity building for authorities acting as camp administration, IDP camp committees and national NGOs working in site management.

IN 2022, IOM WILL:

- Conduct regular monitoring of needs, maintain comprehensive mapping of site-level service gaps, and enhance use of site-level complaint and feedback mechanism.
- Conduct regular care and maintenance of site infrastructure with a focus on mitigating the impact of seasonal flooding, reducing the risk of the spread of diseases, increasing site safety and improving service delivery.



Funding Required



154,000 displaced people

15,000 host community members

- Set up representative community governance structures to promote community participation in sites.
- Conduct community mobilization and capacity building, including awareness raising on COVID-19 preparedness and response, encouraging community participation, and creating opportunities for often excluded groups, such as women, persons with disabilities and youth to take part in camp leadership and other empowerment initiatives.





PROTECTION

In response to the protracted conflict in Yemen, IOM priorities are centered on improving access to protection services for conflict-affected communities and migrants as well as supporting affected communities in their own self-protection capacities. Recognizing that access to protection services remains extremely limited in Yemen, IOM seeks to bolster services provision, strengthen referral pathways and identify innovative and safe ways to support and work with community-based structures. IOM's protection activities will be focused on improving living conditions for migrants, IDPs and conflict-affected communities through the delivery of lifesaving protection and aid.

IN 2022, IOM WILL:

- Adopt a comprehensive approach, mainstreaming protection across all multisectoral programming, and train staff on safe identification and referral of protection cases.
- Provide direct assistance through Migrant Response Points (MRPs) and Mobile Teams (MTs). Through static MRPs in Aden and Ma'rib, IOM provides protection case management and referrals for migrants at risk/with protection needs including survivors of gender-based violence (GBV) and victims of trafficking – as well as humanitarian and legal assistance and health support and referrals, including

for specialized services including mental health and psychosocial support (MHPSS). Mobile teams provide on-the-spot lifesaving assistance to people on the move along the migratory route in Yemen.



Funding Required



100,000 displaced people **180,000** migrants

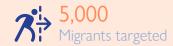
10,000 host community members

- Establish MRPs in locations that host migrant populations, access permitting. IOM will also continue to provide migrants and IDPs with emergency services through mobile teams operating on Yemen's southern coast and in Ma'rib.
- · Establish and maintain protection service points to deliver assistance and referrals in displacement sites and host communities.
- · Support the development of long-term protection-sensitive migrant responses that strengthen rights-based solutions in Yemen through engagement with national and regional counterparts and duty bearers.
- Strengthen protection monitoring, in coordination with partners, to track protection trends, monitor human rights violations, and support analysis to inform evidence-based advocacy for an effective protection and wider humanitarian response, and to promote avenues for redress.
- · Support strategies that enhance regional dialogue and cooperation, such as IOM's Regional Migration Response Plan for the Horn of Africa, as well as the Somalia Migrant Response Plan. The UN Migration Network, established early 2022, will be another catalyst for enhanced engagement on migrant protection issues.



VOLUNTARY HUMANITARIAN RETURNS (VHRs)





IOM will continue to provide safe, dignified and voluntary return assistance for stranded migrants (the majority of whom are Ethiopian) and others in mixed flows including, but not limited to, Somalis and Sudanese, with health and protection support. This may include one or a combination of case management, pre-movement health activities and medical escorts during air travel, provision of information and re-integration assistance upon arrival:

- Through VHR, IOM will assist migrants with safe, voluntary and dignified return from Yemen to their countries of origin. Registration will take place on the basis of independence and voluntariness. With the majority of the caseload being Ethiopian, close coordination with the Government of Ethiopia is key in this process. Priority is given to the most vulnerable such as unaccompanied and separated children, women, elderly, medical cases, and persons who have been subjected to grave human rights violations.
- Support Somali refugees, and a limited number of other national groups, wishing to return home through the Assisted Spontaneous Return programme, in coordination with the UN Refugee Agency (UNHCR). The movements, initiated by UNHCR, are facilitated by IOM. IOM will continue to support Somali refugees wishing to return home through operational support and pre-departure assistance. IOM will coordinate its movement assistance response at the regional level to ensure a collaborative and integrative approach to migration response in line with the Migrant Response Plan for the Horn of Africa and Yemen. The target caseload for this activity is to be determined, based on UNHCR provided caseloads.



PROTECTION MAINSTREAMING

IOM is mainstreaming protection across all multi-sector programmes by ensuring all populations of concern can access services in line with international standards. Regular findings from protection monitoring activities inform IOM's rights-based protection programme, feed into advocacy and engagement, and serve to strengthen partner responses.

At all stages of programme planning and delivery, IOM seeks to ensure that its assistance is sensitive to different vulnerabilities, and that the safety, well-being and dignity of populations in need is at the core of all responses. Multisectoral interventions consider the needs of people with differing vulnerabilities and tailor assistance accordingly. The response will be driven by the stated needs of people on the move and their representatives and advocates. Furthermore, IOM remains at the forefront of rights-based advocacy on protection issues to inform humanitarian decision-making and particularly to ensure the inclusion of migrants into humanitarian and development planning and responses.

IOM also hopes to lead protection mainstreaming driven on behalf of the protection cluster, particularly in locations hosting new displacements and triggering of emergency programming. IOM will use this initiative to develop action plans that will address structural barriers that inhibit meaningful access to lifesaving services such as health, WASH and food assistance.

² This amount is a subset of the total funding required for IOM protection activities.

♥ HEALTH³

Working within UN frameworks and in coordination with the Ministry of Public Health and Population (MoPHP) and the World Health Organization, IOM is providing lifesaving primary and secondary preventative and curative health-care services to IDPs, migrants and host communities, while integrating COVID-19 response efforts into its health programme. A component of IOM's health programme is centered on supporting Yemen's weakened health system by rehabilitating and supporting operations in health facilities impacted by the conflict by providing medicine, medical equipment and human resources (incentive payments for medical staff). IOM Yemen will bolster its response capacity, focusing on ensuring an effective need and rights-based, response, underpinned by robust assessment and monitoring activities. Direct field presence, regular health needs assessments and community feedback mechanisms throughout the programme will allow IOM to adapt to the evolving contextual needs.

\$20 Million

Funding Required



130,000 displaced people

55,000 migrants

415,000 host community members (direct and indirect)

IN 2022, IOM WILL:

• Conduct frontline health activities through mobile and static teams which provide emergency health services and referrals, including screening and referrals for malnutrition; health promotion; health assessments for resettlement and return

operations; disease outbreak preparedness and response (especially for COVID-19) in collaboration with hygiene promotion activities; routine mass vaccination campaigns; and integration of mental health and psychosocial support (MHPSS) support in case management and referrals.

- Strengthen response capacity, focused on ensuring that its response in Yemen is needs-based and effective, person-centred, and underpinned by robust assessment and monitoring activities. Direct field presence and regular health needs assessments will allow IOM to adapt to the evolving contextual needs, as well as strengthen existing health system capacities.
- Provide maternal, child and newborn care, as well as routine immunization; nutrition support (including for severe acute malnutrition and moderate acute malnutrition); communicable/non-communicable disease prevention and support; emergency health and minor surgery; MHPSS (including psychosocial support and individual counselling); and disability and rehabilitation support.
- Mainstream COVID-19 relevant activities across the health facilities it supports as well as support COVID-19 specific facilities, and support the implementation of mass vaccination campaigns in Ma'rib, Aden and the west coast.
- Train health care workers to provide an appropriate GBV survivor response and on MHPSS as well as safe identification and referral, in line with IOM's Manual on Community-Based MHPSS in Emergencies and Displacement.
- Strengthen disease surveillance systems by sharing information with the health cluster early warning system and local health system databases.
- Support the MoPHP in strengthening the health system through rehabilitating health facilities; supporting top up incentive payments for healthcare workers; ensuring reliable supply of essential medicines, medical supplies and equipment; building capacity of and training healthcare providers; and providing technical support.
- Prevent, treatment, care and support for HIV, tuberculosis (TB) and malaria response across the region, through the Global Fund Middle East Response. IOM aims to increase the coverage of TB preventive and therapeutic services among key affected populations (including multidrug resistance-TB care), ensure access to long-lasting insecticidal nets, malaria diagnosis and treatment through organized activities around vector control and case management, and provide continuity and increase the coverage of treatment and essential services for people affected by HIV⁴.



³ This appeal does not include funding received for the Global Fund, implemented by IOM in Yemen Middle East Response.

⁴ Funding requirement not included here, as funding has been received for 2022-24.



IOM's WASH programme will prioritize immediate, scalable and sustainable interventions aimed at reducing morbidity and mortality rates and providing equal and sustained access to safe and appropriate WASH services in displaced, host, and migrant communities. Interventions are adapted to the needs of beneficiaries and implemented in response to gaps in areas where populations are affected by emergencies and shocks.

\$20 Million

Funding Required



1,842,216
People targeted

155,880 displaced people

3,900 migrants

1,682,436 host community members (direct and indirect)

IN 2022, IOM WILL:

- Respond to immediate and urgent needs through water trucking, rapid rehabilitation/ establishment of water and sanitation infrastructure, short-term hygiene promotion campaigns, hygiene kit distributions, and activities that rapidly respond to vectorborne diseases such as malaria. IOM will mainstream COVID-19 prevention and response activities and deliver life-saving WASH support in emergency settings such as IDP camps and underserved/hard-to-reach areas to address high WASH needs and gaps in services.
- Ensure conflict-affected communities have sustained access to water solutions through second-line WASH response activities that establish, extend or rehabilitate water supply, solid waste management, and drainage systems.
- · Conduct sensitization campaigns and ensure that communities have the tools necessary to protect themselves from water-borne diseases such as cholera and Acute Watery Diarrhea. To continue to support the COVID-19 response, the teams will carry out awareness-raising campaigns and inform the communities about referral pathways for suspected cases.





With the overall objective of providing safe, dignified and sustainable living conditions and shelter solutions in IDP settlements, IOM will carry out its first line emergency response activities following the onset of emergencies and in formal/informal settlements where shelter conditions are inadequate.

IN 2022, IOM WILL:

- Distribute critical household items, emergency shelter kits, family tents and nonfood items to vulnerable populations affected by conflict or disasters in response
 to new displacements or disaster shocks, or to cover response gaps for IDPs in
 displacement sites, host communities living in sub-standard shelters and inadequate
 living conditions.
- Provide shelter items and technical support for transitional shelters or rehabilitate existing shelters to IDPs who have been displaced for more than six months.
 IOM will conduct Housing, Land, Property due diligence assessments prior to the rehabilitation of shelters.



Funding Required



245,588 displaced people 49,118 host community members

• Rehabilitate damaged and/or worn-out emergency shelters to promote the dignity of vulnerable groups and protect IDPs from harsh weather conditions by installing thermal insulation on walls, roofs and flooring of emergency shelters.





IOM co-leads the Rapid Response Mechanism (RRM) sector in Yemen, together with the UN Population Fund. In this role, IOM coordinates and provides first line multi-purpose cash assistance (MPCA) to individuals who are newly displaced, affected by disaster or stranded due to the conflict. Through the RRM, a minimum package of immediate and most critical life-saving assistance is provided to newly displaced households.

This immediate assistance is critical for covering the basic needs of people who have had to leave their homes and seek safety in other locations, often with little access to basic services. IOM also continues to play a lead role on improving CBI across Yemen, by co-leading the Cash Consortium of Yemen (CCY) through which cash assistance is coordinated. Its principal aim is ensuring that organizations respond to the most urgent gaps and use harmonized targeting and monitoring tools, making aid more effective.

IOM's cash programme supports conflict-affected individuals through rapid CBIs to improve the lives of IDPs, migrants and host communities in camps and urban settings. CBIs are closely integrated into various areas of IOM programming.



Funding Required



480,000 Displaced people **120,000** Host community members

IN 2022, IOM WILL:

- Distribute MPCA to vulnerable groups, supporting food security outcomes, and providing people with dignified aid while linking humanitarian and social protection programming. MPCA will be provided to people on the onset of displacement through the RRM, as well as to people living in protracted displacement and/or situations of vulnerability.
- Provide rapid earning opportunities through Cash for Work to unskilled and semi-skilled individuals, with a focus on the inclusion of women, on projects designed to improve the living conditions in conflict-affected communities. These mainly include the rehabilitation of water and sanitation systems, irrigation systems, shelter structures, and rehabilitation of basic community infrastructure.
- Improve access to water through cash modalities such as purchase-vouchers to access clean water and cash for sanitation or shelter facility construction.

Through this programme, IOM will target the most socio-economically vulnerable households among the newly displaced populations to meet their critical needs, reduce the reliance on negative coping strategies and act as a buffer until a full cluster response is activated in the targeted areas.

IOM's cash transfer mechanism will be delivered either via static points where existing branches of its financial service provider are based or via the provider's mobile teams to ensure the most flexible and widest coverage possible. At the centre of IOM's cash response is sustained monitoring and assessments, which continue to highlight the criticality of cash-based assistance.





TRANSITION AND RECOVERY

In line with the humanitarian-development-peace nexus approach, IOM will support communities to recover from a state of crisis and transition towards self-reliance and community-led and owned solutions that meet immediate and long-term development needs.

IOM's transition and recovery interventions will be aligned with the 2022-2024 United Nations Sustainable Development Cooperation Framework for Yemen to ensure they contribute to outcomes and outputs focusing on food security, resilient livelihoods, inclusive institution building and sustainable service delivery.

IN 2022, IOM WILL:

• Empower communities to prevent and resolve conflict, as a driver of crisis and displacement, by identifying its root causes and building local stakeholders' mediation capacity to facilitate peaceful conflict resolution; implementing social cohesion and peace building initiatives to restore intercommunal trust and address root causes and drivers of conflicts; and establishing or strengthening women's committees, water-user associations and other community-led groups as the agents of peace.





300,000 Displaced people 550,000 Host community members

*Figure includes direct and indirect beneficiaries

- Reduce affected groups' reliance on humanitarian aid and enhance their self-sufficiency to transition from emergency to recovery conditions by offering livelihood interventions that improve access to income. Linked to IOM Yemen's CBI programming, IOM will provide Cash for Work and MPCA, business and vocational training and small business start-up kits to vulnerable, crisis-affected households. IOM will also provide small grants to viable local businesses affected by crisis conditions to support job retention and creation as well as market growth in strategic sectors⁵. The injection of cash into the local markets as well as the provision of dignified employment opportunities will facilitate the economic restoration of communities impacted by the conflict. To further support local economies, IOM will enhance community livelihood assets such as local markets and agricultural infrastructure.
- Restore and preserve basic service delivery by rehabilitating community assets (including in health, water, sanitation and hygiene and education among others), providing materials and supplies for public service providers, and building the capacity of local stakeholders, including public workers, local officials, civil society and community groups, to sustainably address community needs. IOM will prioritize rehabilitating or expanding educational facilities to increase school children's enrolment in schools.
- Strengthen the operational capability of border management systems and enhance concerted border management cooperation between various stakeholders. IOM aims to design and implement strategies and protection-focused actions aimed at building the capacity of government authorities on managing immigration systems and borders in a manner consistent with international standards and human rights, while supporting national and regional security, and economic development to stabilize the communities impacted by irregular migration and improve Yemeni institutions in their provision of basic services.

Transition and recovery activities will be implemented through building the capacities of local authorities and public service providers to sustain services. Infrastructural development and service improvement projects will also be complemented with training and support towards the development of internal systems, public strategies and development plans. In line with the Progressive Resolution of Displacement Situations, peacebuilding interventions aimed at promoting stability and creating sustainable conditions for peace and development, will include support to crisis-affected youth at risk of usingnegative coping strategies including irregular migration and other risky behavior.

To mitigate inter-group tensions and local conflicts, IOM will build conflict resolution capacities of local community members and groups. A component of IOM's strategy in this regard includes addressing community level issues around water scarcity in Yemen, working with communities to rehabilitate water infrastructure and build capacities on resolving conflicts around water distribution and on water management.



⁵ Grants to local businesses will be implemented through IOM's Enterprise Development Fund mechanism, which has been successfully implemented and expanded in various other contexts.



In the context of Yemen, impartial and high-quality assessments, data collection and analysis are essential to inform the humanitarian community's assistance provision based on identified needs and vulnerabilities. IOM operates the largest displacement tracking and monitoring mechanism in the country which enables a targeted, evidence-based response for not only IOM, but also the entire humanitarian response.

IOM's DTM provides critical, up-to-date information on movement trends and the needs of migrants and vulnerable and displaced populations. DTM aims to inform the humanitarian community as well as national authorities, with actionable and reliable information on IDPs, migrants and returnees including their numbers, locations, cause of displacement and priority needs.







2,280,000 Displaced people 54,000 Host community members

IN 2022, IOM WILL:

• Conduct Rapid Displacement Tracking (RDT) and Area Assessments which track IDP and returnee populations throughout Yemen. Information will be collected

regularly on areas of displacement and return, origins and reasons for displacement, shelter types, situation overviews and priority needs at target locations. The RDT tool will track trends on a daily basis while Area Assessments, under the umbrella of Mobility Tracking, are carried out quarterly.

- Carry out flow monitoring through DTM's Flow Monitoring Registry (FMR) which monitors the arrival of migrants transiting through Yemen, mainly in locations across Yemen's southern coastal border and at the northern border with the Kingdom of Saudi Arabia. The FMR will estimate the population of irregular migrants entering the country.
- Implement Multi-Cluster Location Assessments (MCLA), in cooperation with the Office for the Coordination of Humanitarian Affairs (OCHA) and other key humanitarian actors, which acts as a tool for the humanitarian community to address information gaps and improve evidence-based humanitarian resource allocation across geographical areas, sectors and population groups. The MCLA will provide nationwide data and evidence-based findings for the Humanitarian Needs Overview to better inform the Humanitarian Response Plan in Yemen. The MCLA data is more accurate and precise given the large numbers of those interviewed, and is statistically representative, allowing decisionmakers and practitioners to draw conclusions about the entire population (at 93% confidence level). The MCLA will establish the needs in country and be used as a baseline for all other humanitarian-related programming across Yemen.
- Conduct Thematic Household Surveys which support other clusters/units to understand needs, gaps in services and priority needs
 of beneficiaries under study.

